Ninth Circuit decision upholding the Arizona law

DATE 2-17-09

HB 496

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CASE SUMMARY

PROCEDURAL POSTURE: Plaintiffs, various business and civil-rights organizations, challenged the decision entered by the United States District Court for the District of Arizona that held that the Legal Arizona Workers Act (Act), Ariz. Rev. Stat. §§ 23-211 to - 216, was not preempted by the federal Immigration Reform and Control Act of 1986 (IRCA), 8 U.S.C.S. §§ 1324a-1324b.

OVERVIEW: Plaintiffs brought the actions against 15 county attorneys of the state, the governor, the state Attorney General, the state registrar of contractors, and the director of the state revenue department (collectively defendants). They alleged that the Act was expressly and impliedly preempted by IRCA. They also alleged that the Act violated employers' rights to due process by denying them an opportunity to challenge the federal determination of the work-authorization status of their employees before sanctions were imposed. The district court held that the law was not preempted. The main argument on appeal was that the law was expressly preempted by the federal immigration law provision preemption state regulation other than through licensing and similar laws. The appellate court held that the district court correctly determined that the Act was a licensing law within the meaning of the federal provision, and therefore was not expressly preempted. The court also held that the Act could and should be reasonably interpreted to allow employers, before any license could be adversely affected, to present evidence to rebut the presumption that an employee was unauthorized.

OUTCOME: The appellate court affirmed the district court's decision.

Why take steps to stop Illegal immigration? Criminal Activity:

In April 2005, the GAO released a <u>report</u> on a study of 55,322 illegal aliens incarcerated in federal, state, and local facilities during 2003. It found the following:

Of the <u>55,322</u> illegal aliens studied, researchers found that they were arrested a total of <u>459,614 times</u>, averaging about <u>8 arrests per illegal alien</u>.

- They were arrested for a total of about 700,000 criminal offenses, averaging about 13 offenses per illegal alien.
- <u>49% had previously been convicted of a felony</u>, 20% of a drug offense; <u>18% a violent offense</u>, and 11%, other felony offenses.
- 81% of the arrests occurred after 1990.
- 56% of those charged with a reentry offense had previously been convicted on at least 5 prior occasions.
- Defendants charged with unlawful reentry had the most extensive criminal histories. 90% had been previously arrested. Of those with a prior arrest, 50% had been arrested for violent or drug-related felonies.
- GANGS: The leadership of the Columbia Lil' Cycos gang, which uses murder and racketeering to control the drug market around L.A.'s MacArthur Park, was about 60 percent illegal in 2002, says former assistant U.S. attorney Luis Li. Francisco Martinez, a Mexican Mafia member and an illegal alien, controlled the gang from prison, while serving time for felonious reentry following deportation.

In any case, with 267,000 illegal aliens incarcerated, as of 2005, just the incarceration costs at \$25,000 per inmate per year is \$6.7 BILLION per year.

Illegal Immigration Impacts Education:

In the 2004/5 school year, Texas had about 690,000 <u>ESL</u> students. Nationally, there are an estimated 5.1 million ESL students speaking 145 languages. 80% of ESL students speak Spanish. If 90% of the ESL students are children of illegal aliens then the education costs for children of illegal aliens is about \$34.5 billion per year.

http://www.usillegalaliens.com/

EXHIBIT	
DATE	OMB No. 1615-0047; Expires 06/30/09
	Eligibility Verification

Department of Homeland Security U.S. Citizenship and Immigration Services

Please read instructions carefully before completing this form. The instructions must be available during completion of this form.

ANTI-DISCRIMINATION NOTICE: It is illegal to discriminate against work eligible individuals. Employers CANNOT specify which document(s) they will accept from an employee. The refusal to hire an individual because the documents have a future expiration date may also constitute illegal discrimination.

Section 1. Employee Information and Verification		ed and signed by er	mplovee at	the time employment begins.
Print Name: Last First		Middle Ir		1aiden Name
Address (Street Name and Number)	M	Apt. #	D	Date of Birth (month/day/year)
City State		Zip Code	S	ocial Security #
I am aware that federal law provides for imprisonment and/or fines for false statements or use of false documents in connection with the completion of this form. Employee's Signature	A citi A law An ali	•	nited States (Alien #) A intil	one of the following): ate (month/day/year)
Preparer and/or Translator Certification. (To be compensity of perjury, that I have assisted in the completion of this form	ompleted and signed i orm and that to the be	if Section 1 is prepared est of my knowledge the	by a person o information i	is true and correct.
Preparer's/Translator's Signature		Print Name		
Address (Street Name and Number, City, State, Zip Co	de)	I	Dat	te (month/day/year)
examine one document from List B and one from List B and one from List B and one from List A OR	ist C, as listed on List		AND	List C
Document title:				
Issuing authority:				
Document #:				
Expiration Date (if any):				
Document #:				
Expiration Date (if any):				
	l to relate to the ei t of my knowledge	mployee named, tha the employee is elig	t the emplo	d by the above-named employee, that o byee began employment on ohe in the United States. (State
employment agencies may omit the date the employee Signature of Employer or Authorized Representative		16.)		Title
Signature of Employer of Aumorized Representative	Fint Name			1
Business or Organization Name and Address (Street Name and N	Number, City, State, Z	ip Code)		Date (month/day/year)
Section 3. Updating and Reverification. To be co	mpleted and sign	ed by employer.		
A. New Name (if applicable)		B.	Date of Rehi	ire (month/day/year) (if applicable)
C. If employee's previous grant of work authorization has expire	ed, provide the inform	ation below for the doc	ument that es	tablishes current employment eligibility.
Document Title:	Document		-	xpiration Date (if any):
l attest, under penalty of perjury, that to the best of my know document(s), the document(s) I have examined appear to be	vledge, this employed	e is eligible to work in e to the individual.	the United S	tates, and if the employee presented
Signature of Employer or Authorized Representative				Date (month/day/year)

LISTS OF ACCEPTABLE DOCUMENTS

LIST A

LIST B

LIST C

AND

Documents that Establish Both Identity and Employment Eligibility

OR

Documents that Establish Identity

Documents that Establish Employment Eligibility

1. Driver's license or ID card issued by a state or outlying possession of the United States provided it contains a photograph or information such as name, date of birth, gender, height, eye color and address	U.S. Social Security card issued by the Social Security Administration (other than a card stating it is not valid for employment)
2. ID card issued by federal, state or local government agencies or entities, provided it contains a photograph or information such as name, date of birth, gender, height, eye color and address	2. Certification of Birth Abroad issued by the Department of State (Form FS-545 or Form DS-1350)
3. School ID card with a photograph	3. Original or certified copy of a birth certificate issued by a state, county, municipal authority or outlying possession of the United States bearing an official seal
4. Voter's registration card	4. Native American tribal document
5. U.S. Military card or draft record	5. U.S. Citizen ID Card (Form I-197)
6. Military dependent's ID card	6. ID Card for use of Resident
7. U.S. Coast Guard Merchant Mariner Card	Citizen in the United States (Form I-179)
8. Native American tribal document	7. Unexpired employment
Driver's license issued by a Canadian government authority	authorization document issued by DHS (other than those listed under List A)
For persons under age 18 who are unable to present a document listed above:	
10. School record or report card	:
11. Clinic, doctor or hospital record	
12. Day-care or nursery school record	
	a state or outlying possession of the United States provided it contains a photograph or information such as name, date of birth, gender, height, eye color and address 2. ID card issued by federal, state or local government agencies or entities, provided it contains a photograph or information such as name, date of birth, gender, height, eye color and address 3. School ID card with a photograph 4. Voter's registration card 5. U.S. Military card or draft record 6. Military dependent's ID card 7. U.S. Coast Guard Merchant Mariner Card 8. Native American tribal document 9. Driver's license issued by a Canadian government authority For persons under age 18 who are unable to present a document listed above: 10. School record or report card

Illustrations of many of these documents appear in Part 8 of the Handbook for Employers (M-274)